#### The New Carolina Initiative



New Carolina Annual Celebration September 22, 2011

## What is State Competitiveness?

- Competitiveness is the productivity with which a state utilizes its human, capital, and natural endowments to create value
- Productivity determines wages, jobs, and the standard of living
- It is not what fields a state competes in that determines its prosperity, but how productively it competes

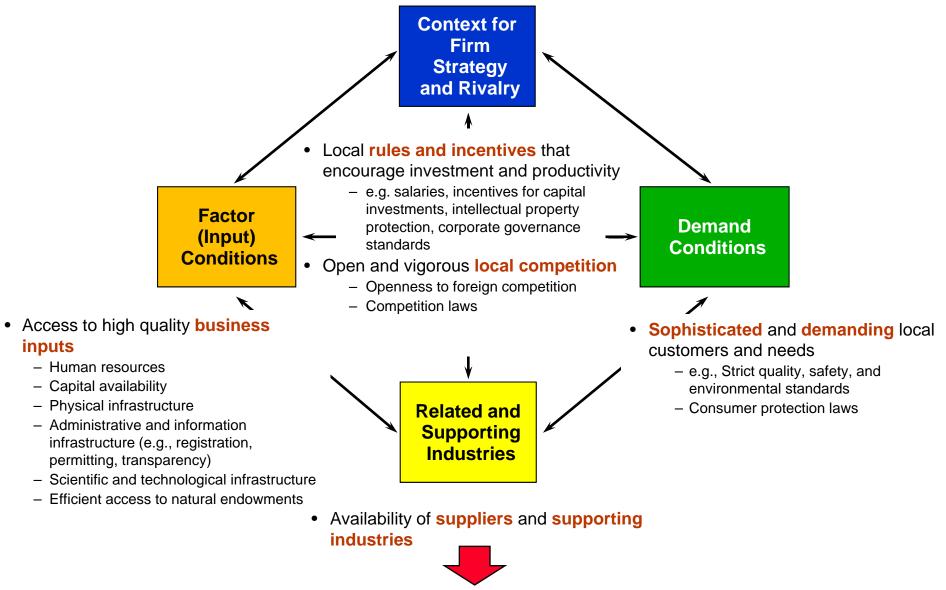
## **What Drives State Productivity?**

1. Quality of the Overall State Business Environment

2. Cluster Development

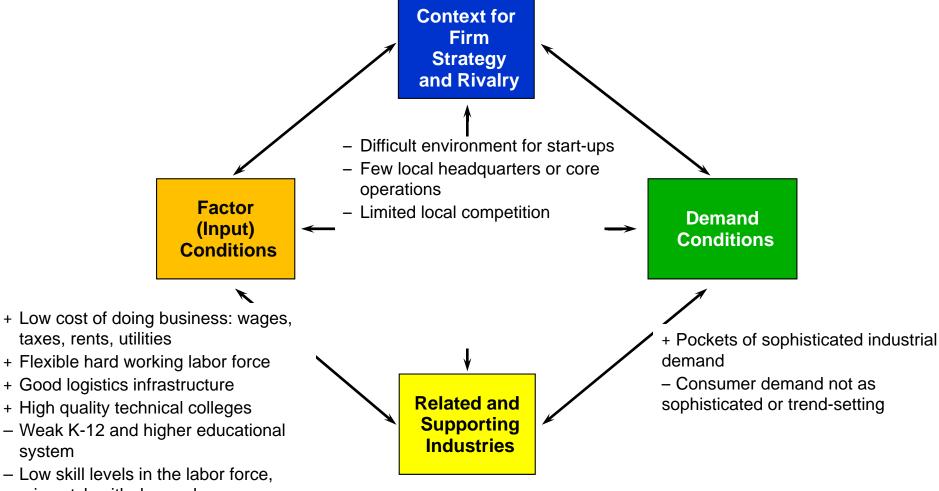
3. Close collaboration among Government and the Private Sector

### **Quality of the State Business Environment**



- Many things matter for competitiveness
- Successful economic development is a process of successive upgrading, in which the business environment improves to enable increasingly sophisticated ways of competing

#### South Carolina's Business Environment: Assessment



- mismatch with demand
- Relatively few advance degree holders: notably scientists and engineers
- Limited coordination between universities and companies
- Limited air access

- + Many institutions for collaboration
- Few high quality, specialized suppliers
- Limited interaction with local suppliers on product and process development

## **What Drives State Productivity?**

1. Quality of the Overall State
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2. Cluster Development

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#### What is a Cluster?

A geographically concentrated group of interconnected companies and associated institutions in a particular field





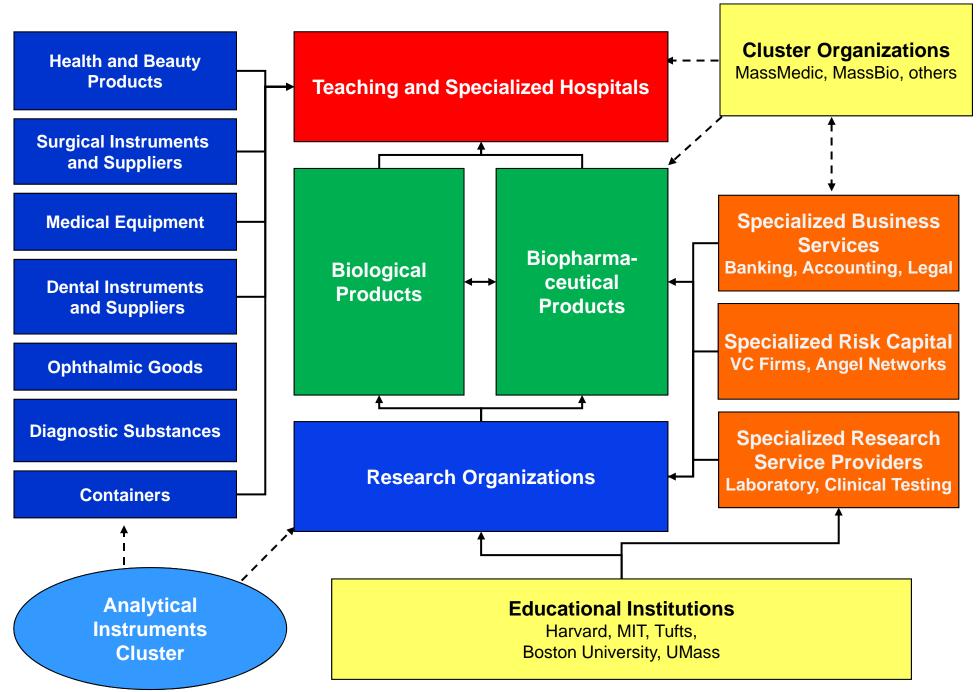
### **Traded Clusters**

- Can locate anywhere
- Compete to serve national and international markets
- 30% of employment
- Drive long term economic growth

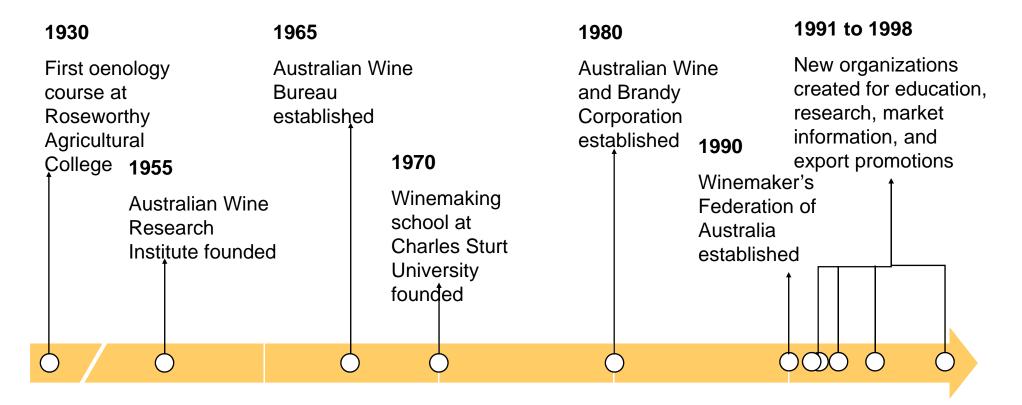
#### **Local Clusters**

- Serve almost exclusively the local market
- Not directly exposed to cross-regional competition
- 70% of employment
- Affect state productivity

### **Example: Massachusetts Life Sciences Cluster**

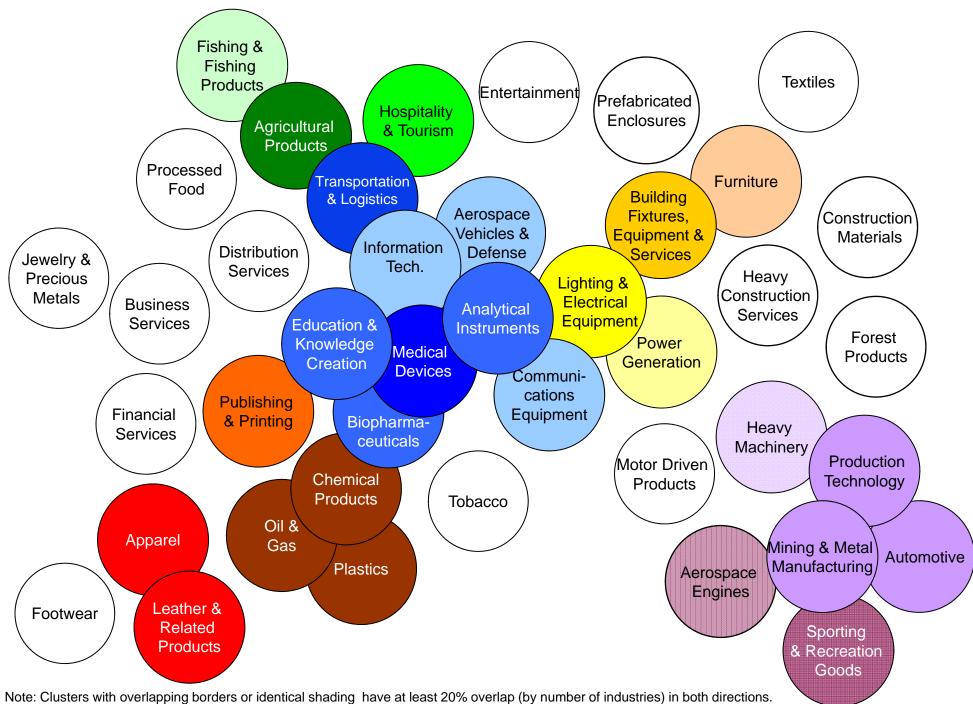


# Clusters Develop Over Time The Australian Wine Cluster



1950s	1960s	1970s	1980s	1990s
Import of European winery technology	Recruiting of experienced foreign investors, e.g. Wolf Bass	Continued inflow of foreign capital and management	Creation of large number of new wineries	Surge in exports and international acquisitions

#### **Clusters and Economic Diversification**



### **Evidence on the Impact of Clusters**

#### **Cluster Development**

- Specialization in strong clusters
- Breadth of industries within each cluster
- Strength in related clusters
- Clusters with presence in neighboring regions and states



#### **Regional Performance**

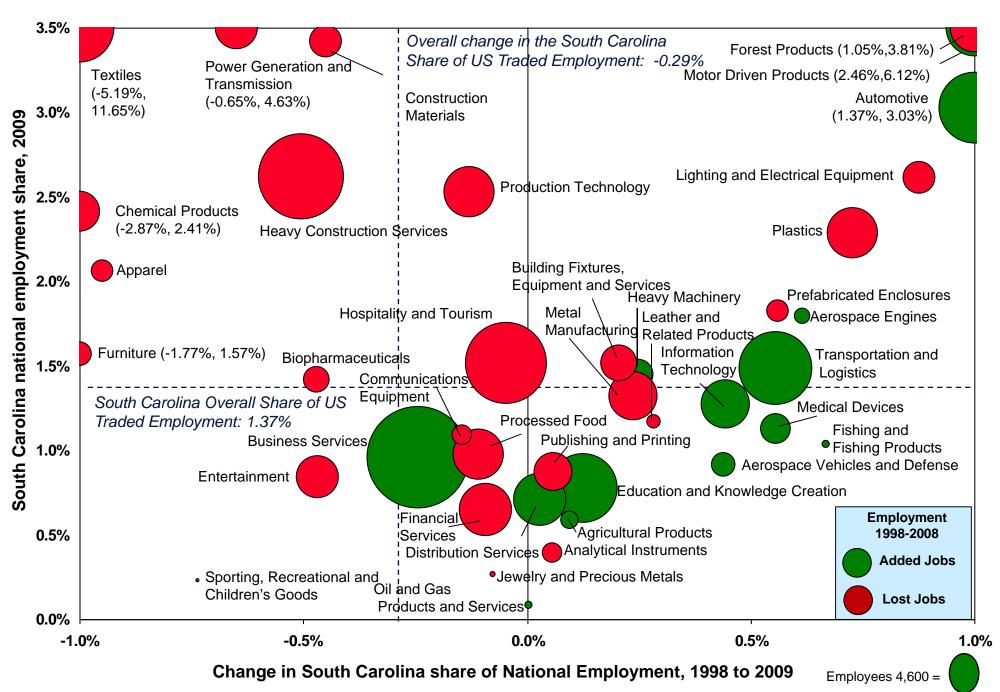
- Faster Job growth
- Higher wages
- Higher patenting rates
- Faster new business formation, growth and survival

On average, cluster strength is much more important (78.1%) than cluster mix (21.9%) in driving regional performance in the U.S.

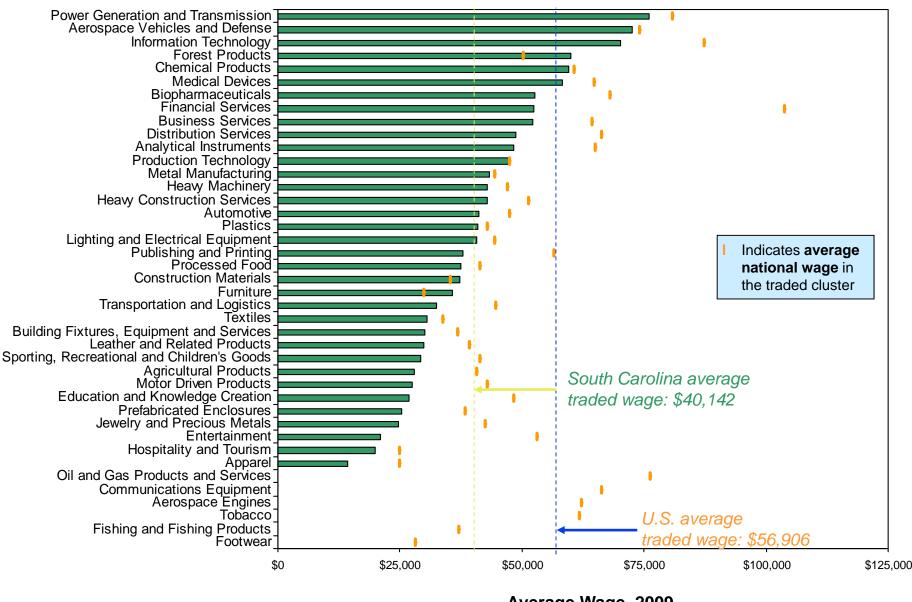
### **Clusters as a Tool For Economic Policy**

- A forum for pre-competitive collaboration between the private sector, trade associations, government, educational, and research institutions
  - Brings together firms of all sizes, including SME's
- Creates a mechanism for constructive business-government dialogue
- A tool to identify opportunities, problems and develop a concerted strategy as well as action recommendations
- A way to organize the implementation of economic policies
- A vehicle for making public and private investments that strengthen multiple firms/institutions simultaneously
- An approach that fosters greater and more sophisticated competition rather than distorting the market

### South Carolina Traded Cluster Portfolio, 2009

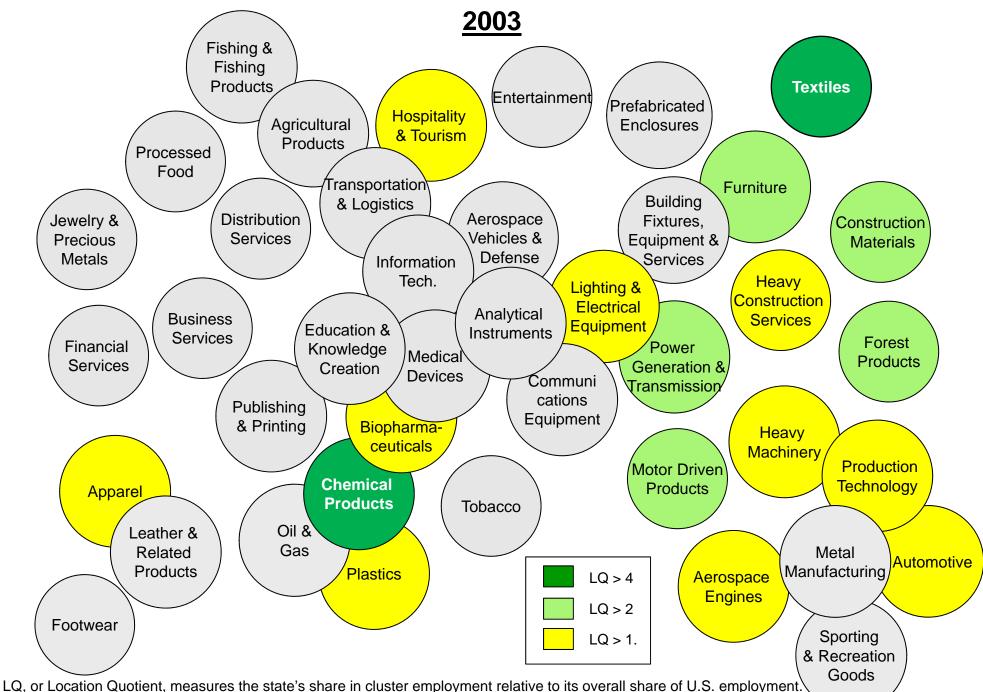


# South Carolina Wages in Traded Clusters vs. National Benchmarks



Average Wage, 2009

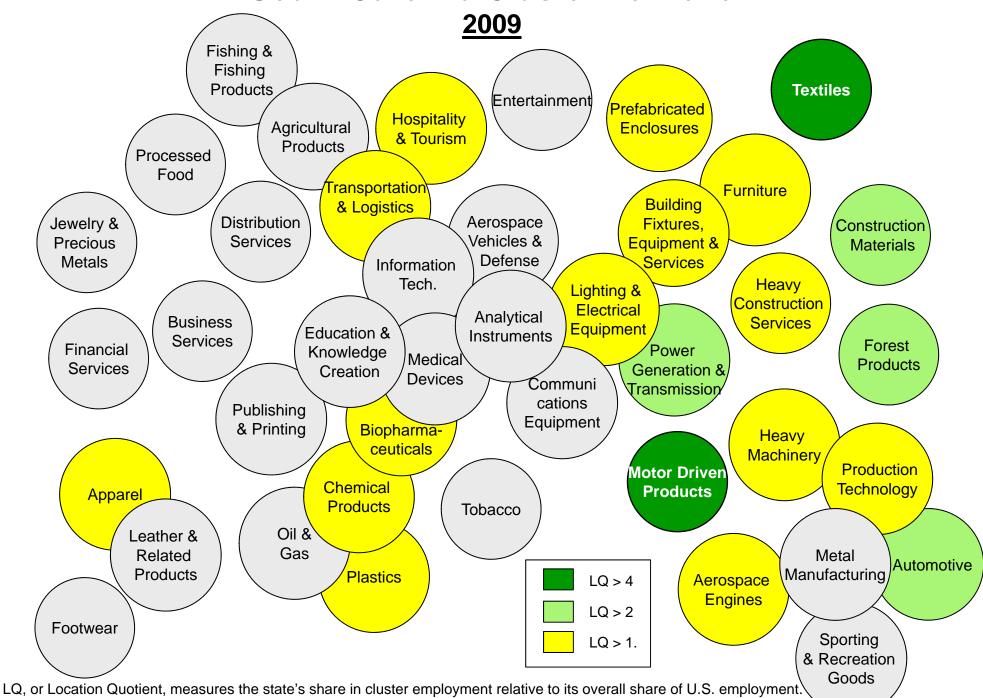
### **South Carolina Cluster Portfolio**



15

An LQ > 1 indicates an above average employment share in a cluster.

### **South Carolina Cluster Portfolio**



An LQ > 1 indicates an above average employment share in a cluster.

# Harnessing the New Process of Economic Development

Competitiveness is the result of both **top-down** and **bottom-up processes** in which many companies and institutions take responsibility

#### Old Model

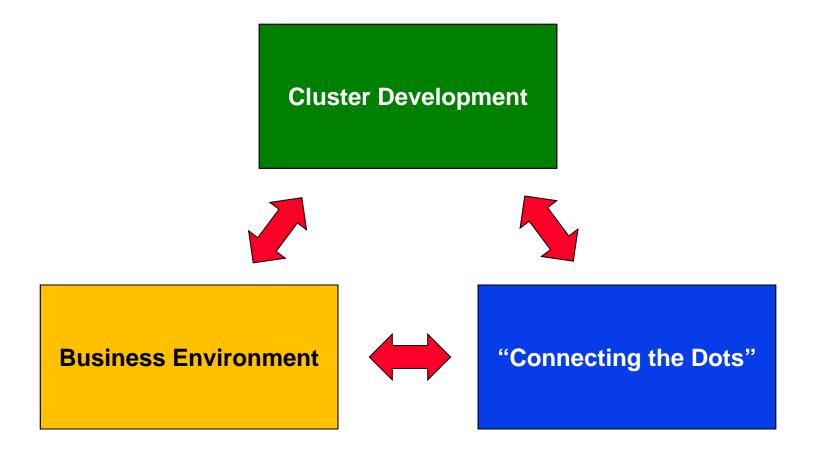
 Government drives economic development through policy decisions and incentives

#### **New Model**



 Economic development is a collaborative process involving government at multiple levels, companies, teaching and research institutions, and private sector organizations

#### The New Carolina Initiative



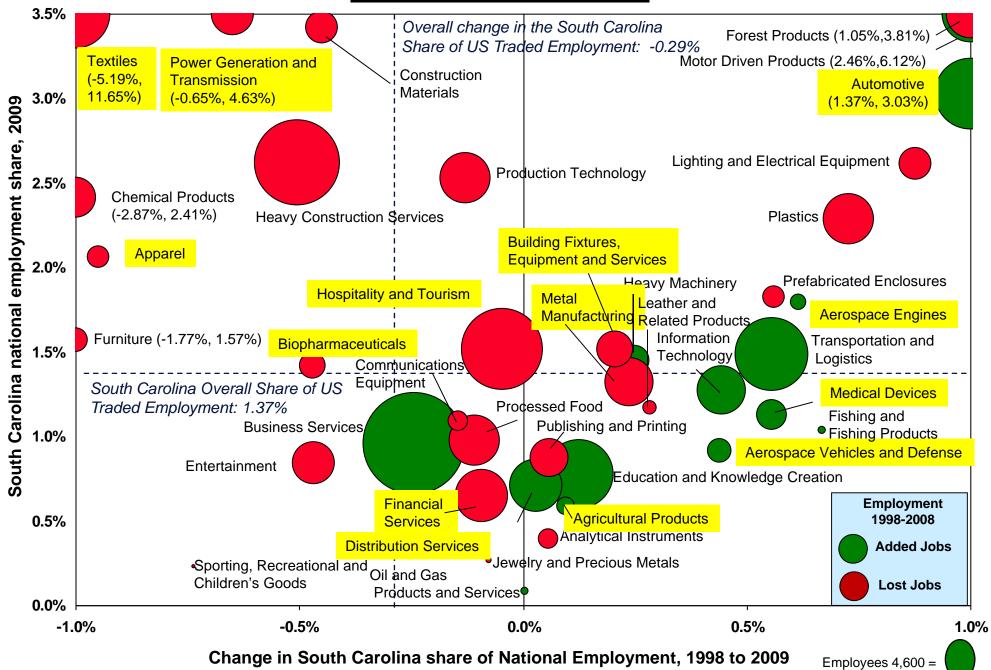
# The Eight Competitiveness Recommendations from 2003 Continue to be Relevant

- Activate and upgrade clusters
- Continue to enhance education and workforce
- Invest in research and the university system
- 4. Launch internal and external marketing campaigns
- Create an explicit economic development program for distressed areas
- 6. Increase support for startups and local firms
- 7. Create **new institutions** for economic development
- 8. Measure **progress** in raising prosperity

# **New Carolina Initiative's Accomplishments**

- Created 15 cluster committees
  - Nearly 1,000 volunteers are involved with these groups
  - Studies, strategic plans, forums and conferences

# Traded Cluster Composition of the South Carolina Economy New Carolina Initiatives



## **New Carolina Initiative's Accomplishments**

- Created 15 cluster committees
  - Nearly 1,000 volunteers are involved with these groups
  - Studies, strategic plans, forums and conferences
- Major success in recruiting companies and suppliers to the state in many clusters
- Built an effective Taskforce on Education and Workforce
- Won three federal grants in 2010, from the Economic Development Administration and the Small Business Administration
- Initiated a system of statewide business incubators
- Developed a strategic plan for rural and urban distressed areas

# **Next Steps for the New Carolina Initiative**

Continue a cluster-centric economic development vision

### **How Should States Compete for Investment?**

Tactical (Zero Sum Competition)



Strategic (Positive Sum Competition)

- Focus on attracting new investments
- Compete for every plant
- Offer generalized tax breaks
- Provide subsidies to lower / offset business costs
- Every city and sub-region for itself
- Government drives investment attraction

- Also support greater local investment by existing companies
- Reinforce areas of specialization and emerging cluster strength
- Provide state support for training, infrastructure, and institutions with enduring benefits
- Improve the efficiency of doing business
- Harness efficiencies and coordination across jurisdictions, especially with neighbors
- Government and the private sector collaborate to build cluster strength

## **Next Steps for the New Carolina Initiative**

- Continue a cluster-centric economic development vision
- Identifying South Carolina's distinctive competitiveness position through collaboration with government and other stakeholders

### **Positioning the State**

- What is the distinctive competitive position of South Carolina given its location, legacy, existing strengths, and potential strengths?
  - What unique value as a business location?
  - For what types of activities and clusters?

**Define the Value Proposition** 





#### **Develop Unique Strengths**

- What elements of the business environment can be unique strengths relative to peers/neighbors?
- What existing and emerging clusters represent local strengths?

#### Achieve and Maintain Parity with Peers

 What weaknesses must be addressed to remove key constraints and achieve parity with peer locations?



 Economic strategy requires setting priorities and moving beyond long lists of separate recommendations.

### **Next Steps for the New Carolina Initiative**

- Continue a cluster-centric economic development vision
- Identify South Carolina's distinctive competitiveness position through collaboration with government and other stakeholders
- Engage the state government more effectively in improving the business environment

#### The Role of Government in Cluster Initiatives

# Government should

- Support all existing and emerging clusters
- Participate
- Enable data collection and dissemination at the cluster level
- Be ready to implement recommendations

# Government may

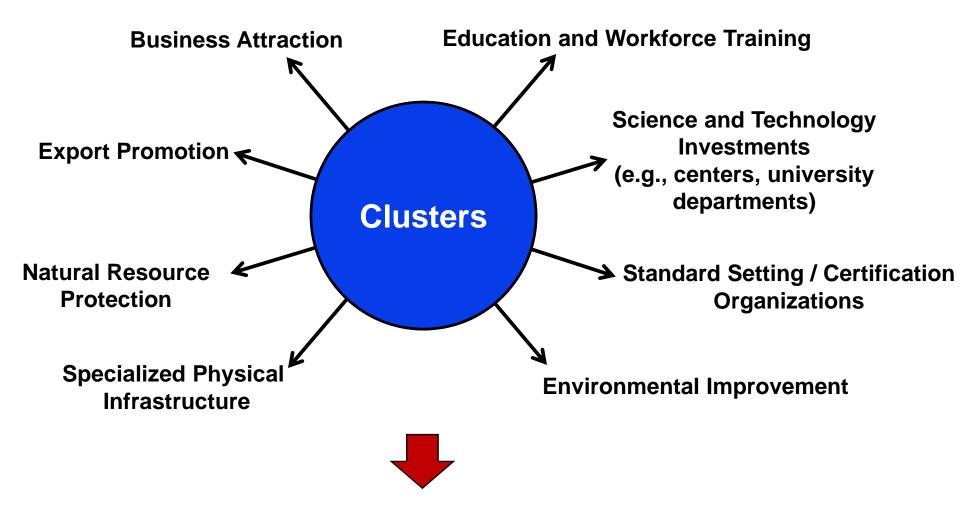
- Initiate/ Convene
- Finance

   Public
   Investments
   to Improve
   the Business
   Environment

# Government should not

- Pick favored clusters
- Pick favored companies
- Subsidize or distort competition
- Define cluster action priorities

# **Aligning Economic Policy and Clusters**



• Clusters provide a framework for **organizing the implementation** of many public policies and public investments to achieve greater effectiveness

## **Next Steps for the New Carolina Initiative**

- Continue a cluster-centric economic development vision
- Identify South Carolina's distinctive competitiveness position through collaboration with government and other stakeholders
  - Sequence and prioritize action items
- Engage the state government more effectively in improving the business environment
  - Encourage membership and participation in New Carolina by the state and city governments
- Strengthen New Carolina's organizational capacity
  - Moderately expand New Carolina's resources and staff
- Developing stronger metrics for assessing and reporting progress

### **Summary**

- The goal of economic strategy is to enhance the state's productivity. This
  is the only way to create jobs, high income, and wealth in the long run
- Improving productivity does not require new public resources, but using existing resources better
- Economic strategy is non-partisan and about getting results
- Improving productivity demands that the private sector engage government and vice versa
- Improvements in competitiveness take time to produce results
- New Carolina is making significant progress towards a more prosperous South Carolina's economy and a better society